

Human Services Subsistence Funds - Consolidated

DESCRIPTION OF MAJOR SERVICES

Aid to Indigents (General Relief) provides mandated County subsistence in the form of cash aid for food, shelter and transportation to indigents who do not meet categorical eligibility requirements for state and federally funded programs. These general relief payments facilitate transition to an employable status and/or provide interim assistance pending receipt of Social Security Income (SSI) benefits. Revenue under this program represents retroactive SSI payments which the County receives as reimbursements for general relief assistance provided to SSI eligible indigents prior to their enrollment in the SSI program and reimbursements made by non-SSI eligible indigents when assistance under this program is no longer needed.

Budget at a Glance

Requirements Less Reimbursements*	\$523,397,339
Sources/Reimbursements	\$494,499,950
Net County Cost	\$28,897,389
Total Staff	0
Funded by Net County Cost	6%

*Includes Contingencies

Domestic Violence/Child Abuse Services provides for a number of contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. The domestic violence program under SB 1246 is funded by a surcharge on marriage licenses and court fines imposed in domestic violence cases. The child abuse prevention program is funded by (1) realignment and (2) revenue generated from a surcharge placed on certified copies of birth certificates. Revenues from the surcharges are deposited into special revenue funds and used to fund the payments to contractors. These three revenue sources provide 100% of the funding for this program.

Entitlement Payments (Childcare) provides for the Stage 1 Childcare Program administered by the Transitional Assistance Department (TAD). This program is one of the major programs of federal welfare reform and the resulting State CalWORKs program and is intended to fund childcare for CalWORKs recipients who are seeking employment or have obtained employment. Childcare provider payments are 100% federally and state funded through reimbursements by the state.

Out-of-Home Child Care provides assistance grants for room, board and care for children pending determination of eligibility for state or federal aid, those who are ineligible due to other resources or those who are undocumented residents. Some of these children have serious emotional and medical problems which increase the difficulty of locating appropriate facilities for care. Costs for this program can fluctuate based on the unique nature and requirements of each individual case and are funded with Discretionary General Funding (Net County Cost).

Aid to Adoptive Children program provides financial assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. The children are either personally disadvantaged, physically handicapped or adolescents. This program enables hard-to-place children to be adopted and taken out of the higher cost Foster Care program. This budget unit is approximately 42% federally funded. The remaining 58% is funded with realignment and Discretionary General Funding (Net County Cost).

AFDC-Foster Care provides aid payments for children living in foster homes and group care facilities. The Foster Care caseload consists of cases from both Children and Family Services (CFS) (approximately 90%) and Probation (approximately 10%). The cost of Probation related foster care cases is approximately 2 times greater than CFS cases due to the higher levels of care required for these juveniles. There are two funding eligibility criteria in the Foster Care Program, federal (federal, state and county participation) and non-federal (state and county only). Foster Care placements are generally eligible for federal financial participation if the parents meet the previous Aid to Families with Dependent Children (AFDC) Program criteria.

- For federal cases, the cost-sharing ratios are now approximately 45% federal and 55% County.
- For non-federal cases all costs are borne by the County.
- All County share-of-cost is mandated and is funded with realignment and Discretionary General Funding (Net County Cost).



Refugee Cash Assistance provides assistance payments for a maximum of eight months to all refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. This is a Federally funded program.

Cash Assistance for Immigrants program, under AB 2779, provides cash assistance to aged, blind and disabled legal immigrants who meet the Supplemental Security Income/State Supplementary Payment (SSI/SSP) immigration status requirements in effect on August 21, 1998, and all other current SSI/SSP eligibility requirements, yet are no longer eligible for SSI/SSP solely due to their immigration status. This program is 100% state funded.

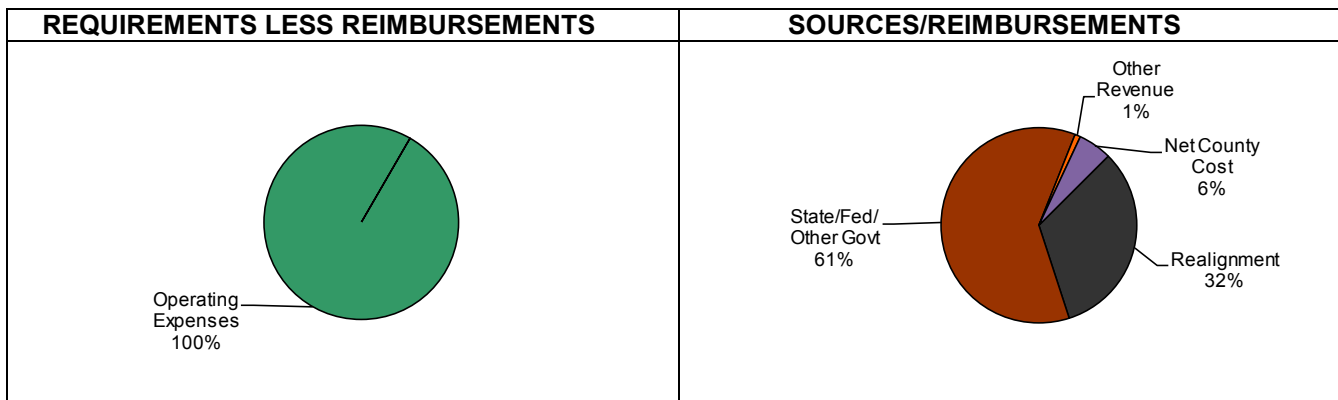
CalWORKs – All Other Families provides CalWORKs assistance payments to families eligible for aid and includes all cases that have not been identified as two-parent or zero-parent families. The federal and state governments reimburse 97.5% of the costs for this program. Approximately 47.2% of state funding is realignment. The mandated 2.5% County share is funded by Discretionary General Funding (Net County Cost).

Kinship Guardianship Assistance Program (Kin-Gap) provides a subsidy to children who leave the juvenile court dependency system to live with a relative legal guardian. It offers relative caregivers of dependent children an option for providing a permanent home to these children. To be eligible for the program, the child must have lived with the relative at least 12 consecutive months, the relative guardianship must be established pursuant to Welfare and Institutions Code 366.26, and the juvenile court dependency for the child must be dismissed. Movement to the Kin-Gap program is not automatic. The court, with a recommendation from the social worker, has discretion regarding whether termination of dependency is in the child's best interest. This program is approximately 40% federally funded. The remaining 60% is funded with realignment and Discretionary General Funding (Net County Cost).

CalWORKs – 2 Parent Families provides payments to resident families who are eligible for aid in accordance with state law. This budget includes all cases identified as having two parents in the home or in which the parents are excluded from, or ineligible for, CalWORKs. The federal and state governments reimburse 97.5% of the costs for this program. The mandated County share of 2.5% is funded by Discretionary General Funding (Net County Cost).

There is no staffing associated with these budget units. Services for the above programs are provided by staff budgeted in the Human Services (HS) Administrative Claim budget unit.

2014-15 RECOMMENDED BUDGET



ANALYSIS OF 2014-15 RECOMMENDED BUDGET

GROUP: Human Services
DEPARTMENT: Human Services Subsistence
FUND: Human Services Subsistence - Consolidated

BUDGET UNIT: Various
FUNCTION: Public Assistance
ACTIVITY: Aid Programs

	2010-11 Actual	2011-12 Actual	2012-13 Actual	2013-14 Estimate	2013-14 Modified Budget	2014-15 Recommended Budget	Change From 2013-14 Modified Budget
Requirements							
Staffing Expenses	0	0	0	0	0	0	0
Operating Expenses	500,221,044	462,275,843	470,192,568	495,449,933	513,011,659	523,397,339	10,385,680
Capital Expenditures	0	0	0	0	0	0	0
Contingencies	0	0	0	0	0	0	0
Total Exp Authority	500,221,044	462,275,843	470,192,568	495,449,933	513,011,659	523,397,339	10,385,680
Reimbursements	(825,444)	(712,333)	(755,768)	(779,402)	(779,402)	(779,402)	0
Total Appropriation	499,395,600	461,563,510	469,436,800	494,670,531	512,232,257	522,617,937	10,385,680
Operating Transfers Out	0	0	0	0	0	0	0
Total Requirements	499,395,600	461,563,510	469,436,800	494,670,531	512,232,257	522,617,937	10,385,680
Sources							
Taxes	0	0	0	0	0	0	0
Realignment	36,843,043	130,852,212	135,832,835	144,227,353	155,925,138	169,312,209	13,387,071
State, Fed or Gov't Aid	435,168,514	305,028,947	301,519,375	314,301,269	321,354,730	317,988,199	(3,366,531)
Fee/Rate	1,869,596	0	0	1,442,522	50,000	1,550,140	1,500,140
Other Revenue	550,477	684,962	487,201	301,998	505,000	370,000	(135,000)
Total Revenue	474,431,630	436,566,121	437,839,411	460,273,142	477,834,868	489,220,548	11,385,680
Operating Transfers In	(33,419)	0	5,000,000	5,000,000	5,000,000	4,500,000	(500,000)
Total Financing Sources	474,398,211	436,566,121	442,839,411	465,273,142	482,834,868	493,720,548	10,885,680
Net County Cost	24,997,389	24,997,389	26,597,389	29,397,389	29,397,389	28,897,389	(500,000)
Budgeted Staffing					0	0	0

Consolidated Human Services Subsistence Funds are increasing requirements by \$10.4 million due to a combination of caseload and grant payment increases in HS Subsistence budget units. Sources are increasing by \$10.9 million which includes an increase of \$13.4 million in realignment funds, a decrease of \$3.4 million in federal and state revenue and an increase of \$0.9 million in all other revenues. The effect of caseload growth and placement/grant cost increases in these programs as related to required matching funds and the resulting changes to realignment needs is outlined in a table included in the HS Administrative Claim budget unit. Net County Cost is being reduced by \$500,000 due to a combination of caseload increases/decreases and a restoration of Child Support collections revenue that has been restored by the state which offset the need for additional Net County Cost.

Realignment Breakdown and History 2011-2015 (In Millions)

	2011-12 Actual		2012-13 Actual		2013-14 Estimated		2013-14 Modified Budget		2014-15 Recommended Budget		Change from Final	
	R 1	R 2	R 1	R 2	R 1	R 2	R 1	R 2	R 1	R 2	R 1	R 2
Domestic Violence	-	0.5	-	0.5	-	0.5	-	0.5	-	0.5	-	-
Aid to Adoptive Children	5.1	21.3	5.6	22.9	6.1	24.2	6.4	25.0	6.6	26.0	0.2	1.0
AFDC - Foster Care	32.7	28.4	27.5	27.8	23.9	31.0	31.6	35.3	29.1	33.7	(2.5)	(1.6)
Kinship Guardianship	-	-	-	4.1	-	2.6	-	3.6	-	2.8	-	(0.8)
CalWORKs Cash Aid	-	42.9	-	47.4	-	55.9	-	53.5	-	70.5	-	17.0
Total	37.8	93.1	33.1	102.7	30.0	114.2	38.0	117.9	35.7	133.5	(2.3)	15.6
Grand Total		130.9		135.8		144.2		155.9		169.2		13.3

R1 = Social Services Realignment (1991)

R2 = 2011 Realignment



DETAIL OF 2014-15 RECOMMENDED BUDGET

	2014-15			
	Requirements	Sources	Net County Cost	Staffing
<u>Subsistence Funds</u>				
Aid to Indigents (Fund AAA ATI)	1,476,197	370,000	1,106,197	0
Domestic Violence/Child Abuse Services (Fund AAA DVC)	531,812	531,812	0	0
Entitlement Payments (Child Care) (Fund AAA ETP)	26,360,535	26,360,535	0	0
Out-of-Home Child Care (Fund AAA OCC)	860,566	0	860,566	0
Aid to Adoptive Children (AAB ATC)	59,208,232	57,158,712	2,049,520	0
AFDC - Foster Care (Fund AAB BHI)	124,188,480	106,773,073	17,415,407	0
Refugee Cash Assistance (AAB CAP)	91,197	81,197	10,000	0
Cash Assistance for Immigrants (AAB CAS)	2,121,954	2,121,954	0	0
CalWORKs - All Other Families (AAB FGR)	255,137,220	249,744,925	5,392,295	0
Kinship Guardianship Assistance Program (AAB KIN)	8,741,496	7,700,659	1,040,837	0
CalWORKs - 2 Parent Families (Fund AAB UPP)	43,900,248	42,877,681	1,022,567	0
Total Subsistence Funds	522,617,937	493,720,548	28,897,389	0

BUDGET CHANGES AND OPERATIONAL IMPACT

Aid to Indigents (General Relief) includes operating expenses of \$1.5 million which provides cash aid for food, shelter and transportation as well as SSI advocacy legal fees to indigents who do not meet categorical eligibility requirements for state and federally funded programs. Due to anticipated caseload decreases, total requirements will decrease by \$235,000. This caseload decrease, combined with a \$135,000 reduction in sources due to declining SSI referrals, results in a \$100,000 decrease in Net County Cost to \$1.1 million.

Domestic Violence/Child Abuse Services includes operating expenses of \$1.3 million which funds contracts with agencies to ensure temporary shelter, food, transportation, emergency services and treatment/counseling for adults and children who are victims of domestic violence and child abuse. Reimbursements of \$779,402 are from a surcharge placed on certified copies of birth certificates, marriage licenses and court fines imposed in domestic violence cases. Sources of \$531,812 represent realignment funding that is dedicated to the child abuse prevention program. There is no change to this budget unit from the prior year.

Entitlement Payments (Child Care) includes operating expenses of \$26.4 million which provides payments to childcare providers for CalWORKs Stage 1 childcare. The requirements and sources for 2014-15 will be decreased by \$4.9 million. The proposed 2014-15 Governor's budget reduced funding for this program requiring this decrease in available funding for County Welfare to Work participants.

Out-of-Home Child Care includes operating expenses of \$860,566 which provides assistance grants for room, board and care for children. An additional \$50,000 in total requirements and corresponding Net County Cost is required due to a moderate increase in grant costs.

Aid to Adoptive Children includes operating expenses of \$59.2 million which provides assistance to adoptive parents who would otherwise not be able to provide for a child's special needs. Total requirements are projected to increase \$2.9 million (5.1%) over the 2013-14 budget due to continued caseload growth and associated costs resulting from the success of legislation (AB390) which encourages and promotes the adoption of eligible children. Continued increase in the average monthly grant payment is partially due to historical increases based on the child's needs and legislation (AB106) which granted a California Necessities Index (CNI) increase. Federal and realignment revenue is projected to increase \$2.8 million. An additional \$100,000 of Net County Cost is required for this program to meet mandated matches.



AFDC-Foster Care includes operating expenses of \$124.2 million, a \$477,912 increase, consisting of \$122.2 million in aid payments and other expenses for children living in foster homes and group-care facilities and \$2.0 million in transfers to the Wraparound Reinvestment Fund. The transfer to the Wraparound Reinvestment Fund represents the 5% - 10% of monthly Wraparound Foster Care payments to contractors that are contractually retained by the County to be re-invested in Child Welfare Services programs. Costs for 2013-14 are estimated to be much lower than the modified budget and, when combined with the projected 2014-15 caseload growth and other cost escalating factors, contribute to the seemingly small increase in operating expenses year over year. Factors contributing to cost increases are:

- Overall projected caseload growth of 9% (federal cases by 11.5% and non-federal by 1.5%).
- A United States District Court order that requires utilization of a new method for determining foster home payment rates. These court-ordered rate increases were implemented in 2013-14. Although it is known that costs will increase, the financial impact has not yet been fully determined.
- Passage of state AB 12, which now allows wards and child welfare dependents to remain in extended foster care (EFC) through age 21. The financial impact of this change has not yet been fully determined.

Federal revenue will increase \$4.1 million and realignment will decrease \$4.0 million. \$4.5 million in revenue will be transferred from the Wraparound Reinvestment Fund. Child Support collection revenue has been restored by the state and is projected to be \$800,000. An additional \$100,151 of Net County Cost is required for this program to meet mandated matches.

Refugee Cash Assistance includes operating expenses of \$91,197 which provides payments to refugees who cannot meet the requirements for the Refugee Demonstration Project and CalWORKs programs. Requirements and sources are projected to increase \$15,279 due to overall changes to caseload and grant payment costs. This is a federally funded program.

Cash Assistance for Immigrants is 100% state funded and includes operating expenses of \$2.1 million which provides payments to legal immigrants who meet the SSI/SSP immigration status requirements. Requirements and sources are projected to increase \$197,580 due to a 9% increase in caseload and a 1.5% increase in the average grant amount.

CalWORKs – All Other Families includes operating expenses of \$255.1 million which provides assistance payments to families eligible for aid and includes all cases that have not been identified as two-parent or zero-parent families. This is a \$6.7 million increase from the prior year and is a result of a state mandated 5% grant increase. Federal and state revenue of \$178.6 million and realignment revenue of \$70.5 million comprise 97.5% of the funding for this program, a \$6.8 million increase. Child Support collections revenue has been restored by the state and is projected to be \$700,000 and contributes to the Net County Cost decrease of \$818,377.

Kinship Guardianship Assistance Program (Kin-GAP) includes operating expenses of \$8.7 million which provides subsidies to relative caregivers of children who leave the juvenile court dependency system to live with a relative legal guardian. Requirements are projected to increase \$0.8 million due an increase in caseload and placement costs. Sources are projected to increase \$0.7 million due to additional federal, state and realignment funding. An additional \$123,827 of Net County Cost is required for this program to meet mandated matches.

CalWORKs – 2 Parent Families includes operating expenses of \$43.9 million which provides assistance payments to all cases identified as having two parents in the home or in which the parents are excluded from or ineligible for CalWORKs. A state mandated 5% grant increase and a 4% caseload increase requires a \$4.4 million increase in requirements. Federal and state revenue of \$42.9 million comprises 97.5% of the funding for this program, a \$4.3 million increase from the 2013-14 modified budget. An additional \$34,399 of Net County Cost is required for this program to meet mandated matches.

